

City of Sebastopol Planning Commission Staff Report

Meeting Date: July 26, 2022

Agenda Item: 5B

<u>To</u>: Planning Commission

From: Kari Svanstrom, Planning Director Subject: Planning Commission Workplan update

Recommendation: Adopt the Workplan

Background:

Over the last several years, the Planning Commission has been working extensively on the General Plan Update (adopted November 2016), followed by the comprehensive updates to the City's Zoning Ordinance, which was adopted in Fall 2018. After that was completed, staff developed a Workplan for the Planning Commission's review and Council approval, which was approved in August 2019. Since that time, staff and the Commission as well as other city bodies have been working on implementing the Workplan items.

The Workplan will guide staff and the Commission's work initiatives over the next few years. The Workplan will be updated periodically as work items are completed, or as other items come forward.

These items do not include development review (private applications for development), which require both staff and Commission time, and which happens on an on-going basis. As the City has no control over the ebb and flow of these items, a significant uptick or downturn may affect the overall timeline of the workplan items. Additionally, other initiatives are added by Council, Commission, or staff as needed (such as assistance with the RV save parking site or the vacation rental moratorium and update to policies).

Discussion:

The Commission discussed updates to the Workplan at its March 22, 2022 meeting, as well as a review of these edits at its May 24, 2022 meeting. Edits from those meetings have been incorporated into this final draft, which is now presented to the Commission for its approval. The next step will be to present the Planning commission workplan for 2022-2023 to the City Council for input and approval, along with . This item is now ready for final We have included the prior adopted workplan, with strikethrough for completed items, as well as a draft update that include status of current workplan items as well as new items that have been added.

Public Comment:

No public comments have been received as of the writing of this staff report.

Recommendation:

Review the final draft of the Workplan, adopt the Resolution recommending the Council approve the updated Planning Commission Workplan

Attachments:

Draft Resolution
Proposed Updated workplan

RESOLUTION NO. 22-xx

RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF SEBASTOPOL RECOMMENDING ITS WORKPLAN TO THE CITY COUNCIL FOR REVIEW AND APPROVAL

WHEREAS, the City of Sebastopol completed a comprehensive General Plan update with adoption of a new General Plan on November 15, 2016; and

WHEREAS, the new General Plan includes an Implementation Plan calling for numerous updates to City policies and programs; and

WHEREAS, the General Plan Implementation Plan includes guidance for the priority of implementation of these policies and programs; and

WHEREAS, the Planning Commission last adopted a Planning Commission Workplan through Resolution 19-01 on March 26, 2019, with Council approving the Workplan on August 6, 2019 to guide and direct the efforts of both Planning staff and the Planning Commission in its continued effort to implement the General Plan policies and programs; and

WHEREAS, the Planning and other City departments, the Planning Commission, and the City Council have completed a number of items on the adopted workplan since that time; and

WHEREAS, the Planning Commission reviewed completed items in its adopted Workplan, and reviewed and prioritized remaining work items that are the responsibility of the Planning Commission and Planning Department at duly noticed public meetings of March 22, 2022, and May 24, 2022; and

WHEREAS, on July 26, 2022 staff presented the final draft Workplan to the Planning Commission based on its March 22, 2022 and May 24, 2022 meetings;, and

WHEREAS, the Planning Commission finds that this updated Workplan aligns with the prioritization of the General Plan, and the current needs of the community, and the capacity of City staff.

NOW, THEREFORE, THE PLANNING COMMISSION DOES HEREBY ADOPT THIS RESOLUATION recommending the City Council review and approve the proposed Planning Commission Workplan.

Approved on July 26, 2022, by the following vote:

AYES:

NOES:			
ABSTAIN:			
ABSENT:			
Certified:		 	

Kari Svanstrom, Planning Director

PLANNING COMMISSION WORK PLAN

PROPOSED FOR 2022-23

In Order of Priority

#	Description of Item	Timing/Responsible Department and review body(s)
1	Vacation Rental Ordinance update Further policy discussion regarding the criteria for approval of Vacation rentals that are non-hosted and whole-house (or whole-apartment) full-time rentals. Review to include: • potential limit on number of days per year; • limits related to permanent occupancy; • limits related to zoning districts (commercial/residential); • treatment of single family with ADUs (hosted vs non-hosted); • overall limit of non-hosted rentals in the city; or • limits within each neighborhood/area Housing Element Policies: HE, Goal B-2: Preserve Housing Resources Sebastopol will strive to maintain and preserve existing housing resources, including both affordable and market rate units. HE Policy B-6: The City will address housing used as temporary, short-term, and/or vacation rentals, such as Airbnb.com and vrbo.com rentals, to ensure that such uses do not reduce the existing housing stock for owners and renters and to reduce potential impacts to neighboring uses.	Planning Dept/ Planning Commission/ City Council Project beginning March 2022
2	Design Review Guidelines for Commercial Development in Downtown Core Design Guidelines (current DRB project, Council request) Additionally, SB 35 was passed by the State Legislature in 2017, and requires local communities to streamline certain housing developments if the local entity is not achieving adequate progress towards the Regional Housing Needs Allocation in their adopted Housing Element. Currently, Sebastopol, along with most communities in the state (all cities in Sonoma County, but not Sonoma County) are subject to this regulations. This requires Objective design guidelines and a ministerial process for the streamlined process should a developer wish to submit an application. • Development of Process (Planning Dept to lead) • Develop Objective Design Guidelines (ODS) • Develop standards for SB9	Planning Dept/ Planning Commission/ Design Review Board/ Design Review Subcommittee Mixed use/Multi-family residential Ob. Design Standards underway
3	Sixth cycle Housing element (2023-2031) is required by State Law to be adopted by January 31, 2023. • Update Kick-off September 2021 • Workshops with PC December 2021, City Council March 2022 • Due to State for review by end of August • Adoption required by January 31, 2023	Planning Dept/ Planning Commission/ City Council Underway, Sept 2021- Dec 2022

#	Description of Item	Timing/Responsible Department and review body(s)
<u>4</u>	 SB9 regulations/ordinance – included in item 2 (ODS) Others that may be adopted/require Ordinance updates from new legislation Note on Update of ordinances required due to State Legislation The State Legislature often adopts legislation that impacts local ordinances. Recently, ADU ordinances, cannabis, and other regulations have required local ordinance updates. Staff anticipates one or more such update as part of this workplan. Potential items include: Sidewalk vendor regulations (2018 legislation) 	SB9 regulations Being handled through Obj. Design Standard process
<u>5</u>	 Electronic Permitting Implementation Parcel-based electronic permit and parcel data record system Public web interface GIS updates to better identify housing opportunity sites, deed restricted housing units Digitization of records 	Underway, anticipated completion of e- permitting is late 2022 Digitization of records (on-going)
6	 Ives Park Master Plan Implementation Ives Park Sculpture Garden - installed Pathway replacement - underway in phases Calder Creek naturalization concept - to completed FY 22/23 Calder Creek hydrology study underway FY22/23: Funding identification and procurement Continued work on engineering/design of creek naturalization Update to Ives Park Master Plan - pending funding, staff workload 	Planning/Engineering/ Public Works Departments/ Planning Commission/ City Council
6b	Parks and Recreation Master Plan Long term: Action CSF 2a: Develop and adopt a Parks and Recreation Master Plan The plan should include and address: • Needs Assessment for future park locations, Types of users and amenities needed, Coordinated efforts to integrate plans including: the Laguna Wetlands Preserve Restoration and Management Plan, Ives Park Master Plan, and Bicycle and Pedestrian Master Plan, Opportunities to enhance bicycle and pedestrian connectivity, Maintenance needs and requirements for new and existing facilities, Future sites and facilities development for parks acquisition, Financial plan and funding sources, CIP planning	Planning/Engineering and Public Works Departments/ Planning Commission
7	Municipal Code "Clean-up" Modifications: Review and update new Zoning Ordinance for items that need clarification or in response to Planning Director Interpretations. Items may include:	TBD

#	Description of Item	Timing/Responsible Department and review body(s)
	 Revise regulations to give precedence to "Permanent residential" uses over "transient residential" uses to protect existing residential units from conversion to hotel. Other clarifications as needed post-adoption of new Zoning Ordinance Updates in response to state legislation (as needed) 	
	Other potential legislation: address Loss of Dwelling units through provisions for: Non-conforming density (ie 3 units in Single Family zones, over max density in MFR/Commercial zones) = provisions for maintaining # of units, and/or requirements that max density be maintained?); Potential for In-lieu or impact fee if units are voluntarily removed from housing stock (and not replaced); Requirements for Administrative Review/Discretionary demolition permit when housing unit proposed for demolition.	
	Planning Commission requests to review: Allowing food trucks or other mobile food vendors to satisfy the food service requirement for bars/alcohol establishments.	

Other General Plan Implementation Items with Priority in Adopted General Plan (A = 1, B = 2, C = 3)

	Description of Item	Responsible
В	Sebastopol Downtown Plan revisions/update <u>Action (LU7d):</u> Revise the Sebastopol Downtown Plan to: 1) provide updated information regarding existing conditions and opportunity sites, 2) encourage affordable housing, 3) provide for increased residential uses, particularly over commercial and office uses, and 4) reflect the circulation system envisioned in this General Plan. <u>Action CD 2a:</u> Maintain and update the Downtown Plan as necessary to reflect the urban design goals. Updates to the Downtown Plan should:	
В	 Include provisions for quality publicly-accessible open spaces at appropriate locations that enhance the pedestrian experience and attract people to the Downtown; Provide standards for the appropriate design, scale, and edge treatment to define, and create publicly-accessible spaces that positively contribute to the character of the area and provide public access to community gathering, recreational, artistic, cultural, or natural amenities; 	Planning Dept/ Planning Commission/ City Council (requires consultant)
	Recognize Downtown's unique character as the oldest part of the City, and leverage historic resources to create a unique urban environment for Downtown; and Respect and respect to an airt and currently historic character in proposals for the contracter.	
С	Respect and respond to on-site and surrounding historic character in proposals for development. Action EV 3a: Periodically review and update, as necessary, the Sebastopol Downtown Plan to ensure that its implementation is meeting the City's goals for Downtown, that it ensures the desired unique characteristics of Downtown, and that it includes all areas shown on Figure 9-1.	

В	Rights of Nature Ordinance Action COS 1a: Consider the establishment and adoption of a Rights of Nature Ordinance Consideration should include legal, economic, and human implications of such an ordinance, a timeline for implementation, and standards to provide for robust environmental protection measures, while balancing the other social, economic, and community priorities established by the General Plan.	Planning Dept/ Planning Commission
В	Dark sky regulations Action COS 11g: Review, and consider strengthening, the exterior lighting standards contained in the Design Review Guidelines. The lighting standards in the Design Review Guidelines should incorporate principals and best practices endorsed by the International Dark Sky Association. The updated standards should address: Nuisance prevention, Shielding requirements, Level of illumination, Energy efficiency requirements, Accent Lighting.	Planning Dept/ Planning Commission/ DRB
В	Tree Protection Ordinance Updates <u>Action COS 6c:</u> Review and possibly revise the Tree Protection Ordinance in order to strengthen monitoring provisions for re-planting efforts, in order to ensure the long-term health and viability of re-planted trees. Revisions should also address the current fee structure for violations of the TPP to ensure that violations are more costly than compliance with the TPP requirements.	Planning Dept/ Planning Commission/ DRB
В	 Noise Standards Noise Standards Action N-1a: Update Chapter 8.25 and Title 17 of the Sebastopol Municipal Code to: Ensure that the noise standards are consistent with this element, including Tables N-1 and N-2; Require new residential, mixed-use with a residential component, and other noise-sensitive development to be designed to minimize noise exposure to noise sensitive uses through incorporation of site planning and architectural techniques; Include regulations to reduce exposure to exterior periodic nuisance noise, including trash collection, street sweeping, and other noise-generating activities. Establish maximum interior noise levels for activities held at public and community buildings. 	Planning Dept/ Planning Commission (requires consultant)
В	In-lieu Parking Fees Action CD 2c: Consider the collection of in-lieu parking fees to fund the construction of a Downtown parking garage. * may make sense to do at same time as Downtown Plan Update	Planning Dept/ Planning Commission/ City Council (requires consultant)
В	Community Impact Report (CIR) Requirements Action CSF 1h: Consider establishing requirements for the preparation of a Community Impact Report (CIR) as part of the development review process for new large-scale projects. The standards should consider the following: • Identification of criteria for projects that must comply with the requirement to prepare a CIR (such as proposed housing units, commercial square footage, etc.). • Fiscal impacts- assess the financial costs to provide services to the project and the benefits the project will provide the City, including tax revenue (e.g., will revenue increase, decrease, or be shifted).	Planning Dept/ Planning Commission

	 Employment impacts- estimate the number of jobs that will be created or eliminated by the project, and identify job quality measures including wages, benefits, and accessibility. 	
	 Housing impacts- assess the project's impact on the need for both affordable and market-rate housing units, and whether the project will create additional 	
	 units or eliminate existing units. Neighborhood needs impacts - assess whether the project will increase or meet demand for services and how the surrounding neighborhood might benefit 	
	from the project. • Smart growth impacts- assess whether the project will make the surrounding	
	neighborhood more livable and how the project will affect public transit and the pedestrian and bicycle network.	
	Private open space maintenance standards <u>Action COS 12d:</u> Adopt an ordinance that specifies standards and responsibilities for	Planning Dept/
С	the maintenance of private open space lands within the city limits. The standards should include provisions for public access, habitat management, water quality protection, safety, and aesthetics.	Planning Commission
	Hazardous Waste Ordinance	
В	Action SA 6c: Consider adoption of a Hazardous Materials and Waste Ordinance that defines hazardous waste and hazardous materials and facilitates implementation of State and County hazardous materials and hazardous waste regulations and	Engineering Dept/ Planning Commission
	management programs.	
	Specific Plan for the Northern Gateway District Action LU 7e:	
С	Adopt a Specific Plan for the Northern Gateway District. The Specific Plan should	Planning Dept/
'	resolve issues such as improving the northern gateway to the city and identifying	Planning Commission
	appropriate commercial, office, industrial, and mixed use development that would contribute to the character of the area and meet the City's economic and fiscal needs.	
	Specific Plan for Gravenstein South Area (prior to considering large annexation	
	requests in the area)	
	Action LU 9c:	
	Adopt a Specific Plan for the Gravenstein South Area within the SOI, prior to considering large annexation requests in this area. The Specific Plan should resolve	
	issues such as improving the southern gateway to the city; incorporating and	Planning Dept/
	enhancing current and former industrial facilities and land uses so that they becomes a	Planning Commission
	part of the City's economic and tax base; resolving infrastructure delivery challenges; and preserving the Laguna while increasing its accessibility. Constraints to development	Note from 10/9/2018
С	in this area are the Laguna itself, the need to accommodate and buffer a wide variety	discussion: Prioritize a
	of different and potentially incompatible land uses, limited accessibility, and the	schematic plan and
	difficulty of extending sewer service which would involve a pump station and the	budget for annexation
	construction of a sewer line underneath Gravenstein Highway South and Petaluma Avenue. In particular, the growth-inducing aspects of additional wastewater capacity in	and public services
	this area needs to be properly evaluated and mitigated.	
	Action EV 1f: Consider annexations in the Southern Gateway that would	
	accommodate appropriately-scaled high-quality job-generating uses and other	
	development that is consistent with the City's economic goals and vision. Joint PC/CC mtg Action CSF 6I:	
	Endeavor to hold at least one joint public hearing between the City Council and	
	Planning Commission annually to discuss key issues, challenges, and priorities facing	
	the City.	

Joint Planning Commission/DRB Items:

OIIIL	Planning Commission/DRB Items:	
	City Signage -Streets and Parks	Planning Dept/
	Action CD 2b: Develop and place distinctive street signs within the Downtown.	Planning Commission
	Action CD-2i: Develop and implement a sign program to identify City parks.	
		Wayfinding signage
	Streetscape Plan and Street Signage	design completed; Phase
В	Action CD-2e: Develop a streetscape improvement plan that prioritizes upgrades to	1 installed early 2019
	physical connections and aesthetic continuity throughout the Downtown. Establish	Phase 2 and 3 pending
	incentives for businesses in the Downtown to participate in beautification and public	funding
	space enhancement efforts.	
	space enhancement enorts.	Streetscape plan
		pending
	Native Plant List (Action COS 6a): Make available a list of plants and trees	
	native to the region that are suitable for use in landscaping. The plant and tree species	Planning Dept/
В	should be drought tolerant, available from local sources, and consideration should be	Planning Commission/
	given to the suitability of the plant and tree species for use as habitat to native animals,	DRB
	birds, and insects. The list should be provided online in a user-friendly format, and	
	staff should direct project applicants to the list during site design review and approval.	
	Urban Design Guidelines for key areas	
	Action CD 1b: Develop and update urban design guidelines to include design	
	standards and goals for key districts, areas, or types of development throughout the	
	community, including, but not limited to, the Downtown, Gravenstein Highway (north	
	and south), as well as single family and multifamily types of development. Design	
		Planning Dept/
	guidelines should include provisions that enhance and support the unique qualities of	Planning Commission/
В	areas, as well as supporting the character of residential neighborhoods. The design	<u> </u>
	guidelines should allow for creative design solutions and architectural diversity.	DRB
	Consideration should be given to incorporating form-based code components into the	
	design guidelines.	
	Action CD 1c: Provide design and development guidelines for gateways to the city to	
	encourage special features and to discourage the establishment of new fast-food	
	establishments, auto-dependent businesses, and similar uses and minimize sidewalk	
	driveway cuts to the maximum extent possible.	
	Design Guideline updates	Planning Dept/
В	Action COS 121: Revise the Design Review Guidelines to require clustering or other	Planning Commission/
	measures to preserve a sense of openness in new developments that are adjacent to	DRB
	open space or scenic resource areas.	
	Historic Resources	
	Action COS 10e: Develop a Historic Sebastopol program to identify and protect historic	
	resources, encourage landowners to voluntarily preserve and rehabilitate historical	
	structures, and to provide a coordinated approach to draw visitors and tourists to these	
	areas. The program may include:	
	 Coordinated signage and identifying placards of historic areas, including 	Planning Dept/
С	downtown, specific buildings, and businesses.	Planning Commission/
		DRB
	Maps available on-line, at the Chamber of Commerce, and key locations of the City that direct visitors and history africanades to key historic and cultural.	5115
	City that direct visitors and history aficionados to key historic and cultural resources in the City.	
	Establishment of local historic districts (such as the downtown) with standards	
	to conserve historical resources and promote the highest and best use of such	
	resources.	

	Property owner incentives for the preservation and restoration of historic buildings and sites. Consider the following incentives: Interest-free or reduced interest loans for rehabilitation work consistent with the original character of the building; tax incentives for the preservation of historic structures, including the use of Mills Act preservation contracts; reduced processing fees for preservation and protection of outstanding buildings; use of the State Historic Building Code where applicable; a brochure that identifies resources to purchase materials and fixtures that are historically accurate in appearance but offer modern benefits (e.g., energy-efficient lighting, windows, building materials that correlate to specific architectural or historic periods that are often seen in the City); and awards and grants for the preservation and protection of outstanding buildings. Action CD-3b: Inventory historical and cultural resources and prepare a comprehensive survey of sites and structures including those of architectural significance. Action CD-3e: Develop a priority list for the restoration and preservation of significant structures in the City.	
	Historic Homes Guidelines Action COS 10f: Develop guidelines for remodels of potentially historic residential structures to ensure that the character and individuality of such residences is maintained. The guidelines should address:	
С	 Design styles, age of home, and other criteria to determine applicability of the guidelines; Exterior features that are important and covered by the guidelines (e.g., siding and exterior finishes, windows, doors, roofs, porches, garages, outbuildings, and streetscapes); Standards for modifications and renovation, including the extent of changes that can occur; and Activities that are exempt from the guidelines, such as interior improvements and 	Planning Dept/ Planning Commission/ DRB
	routine maintenance and repair. Design Standards for Industrial Development	Planning Dept/
С	Action LU 9d	Planning Commission/ DRB

Other Programs Identified in the General Plan (Staff-level projects)

- Homelessness Prevention/Assistance ON-GOING
 Action CHW 5i: Coordinate with the Sonoma County Community Development Commission to support local and regional efforts to combat homelessness, including implementation of the recommendations and programs contained in the County's "Policy Makers Toolbox for Ending Homelessness" to the greatest extent feasible
- Action LU3e: Develop GIS system capabilities <u>ON-GOING WITH E-PERMITTING AND SB2 GRANT FUNDS</u>
- Action COS 5f: Explore the feasibility of using GIS technology, aerial photographs, lidar, and other data sources to track and monitor the volume (area) of impervious surfaces within the City. Utilize the data to track trends and rates of increase of impervious surfaces in Sebastopol. Consider establishing targets and incentives for decreases in areas of impervious surfaces.
- Action LU41: Develop a referral area around the UGB and monitor development applications therein
- Action COS 3i: Provide a conservation page (or similar page) on the City's website that provides links to resource agencies (i.e., California Department of Fish and Wildlife, US Fish and Wildlife Service, US Army Corps of Engineers, Regional Water Quality Control Board, etc.) and provides information regarding local and regional conservation and environmental groups and programs, including the Atascadero Watershed Council and the Laguna de Santa Rosa Foundation, to the extent that the City has readily available information. Information that identifies creeks and tributaries affecting the Sebastopol area and the Laguna de Santa Rosa watershed should also be included.
- Action COS 8e: Consider adopting GHG reduction goals that meet or exceed the RCPA Climate Action Plan goals.
- Action COS 8a: Continue to participate in regional climate action planning efforts led by the Regional Climate Protection Authority (RCPA) towards development and implementation of the Climate Action Plan 2020 – ON-GOING STAFF COORDINATION
- Action COS 10a: Work with the Federated Indians of the Graton Rancheria to prepare a narrative description of the
 Native American background of the Sebastopol area and request the Federated Indians of the Graton Rancheria
 provide pictorial examples of the types of Native American resources present in the vicinity. Place this description on
 the City's website as a link under the History of Sebastopol section.

Ongoing Projects and Initiatives Planning Dept is responsible for:

- Monitoring and response to State (and Federal) Legislation related to Land Use, Subdivision regulations, Environmental regulations, telecommunications, etc.
- Update of Municipal Codes in response to State (and Federal, where appropriate) legislation
- Development Review and Coordination for applications

Housing Element Implementation and Reporting

- 1. Annual report Due in April of every year to State HCD
- 2. Implementation: Workplan items listed above

General Plan Implementation and Reporting

- 1. Annual Report Due in June of every year
- 2. Implementation
 - a. Implementation plan to City Council for review and approval
 - b. Coordination of City Council Core Values/Priority Projects with General Plan Goals/Objectives

Annual Levels of Service Reports

Annual Report for LOS for city infrastructure (sewer, water, parks, housing production, inclusionary housing etc.) General Plan Implementation report

Parks

Grant identification and application Park master planning and implementation

Public Art

Implementation of Public Art ordinance, including review public art proposed for private development Public Art RFP/RFQ for new Public Art